Government of
Saskatchewan

# 2006-2007
# Annual Report

Saskatchewan
Justice

Saskatchewan Police
Commission

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2007-04669/


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This annual report is also available in electronic form from the Department's web site at **www.justice.gov.sk.ca**

# Letters of Transmittal

His Honour the Honourable Dr. Gordon L. Barnhart
Lieutenant Governor of Saskatchewan

May it Please Your Honour:

The undersigned, pursuant to section 15 of *The Police Act, 1990*, is pleased to present the Saskatchewan Police Commission Annual Report for the period of April 1, 2006 to March 31, 2007.

Frank Quennell, Q.C.
Minister of Justice and Attorney General

The Honourable Frank Quennell, Q.C.
Minister of Justice and Attorney General

Dear Sir:

The undersigned, pursuant to section 15 of *The Police Act, 1990*, is pleased to present the Saskatchewan Police Commission Annual Report for the period of April 1, 2006 to March 31, 2007.

Michael Tochor, Q.C.
Chairperson

## Saskatchewan Police Commission – Appointed Members

**Michael Tochor, Q.C.**
Chairperson

**Karen Prisciak, Q.C.**
Vice-Chair

**Betty McKenna**
Member

**Noland (Ed) Henderson**
Member

# Role of the Commission

The primary function of the Saskatchewan Police Commission as outlined in *The Police Act, 1990*, section 19, is to promote adequate and effective policing throughout the province and the preservation of peace, prevention of crime, efficiency of police service and the improvement of police relationships with Saskatchewan communities.

Section 12 authorizes the Commission to make regulations on various matters that will upgrade police services generally through training and standardization.

The Commission may conduct audits and reviews as well as provide information to Boards of Police Commissioners.

The Commission, as an appellate body, may review the suspension from duty of a police member or chief of police. The Commission also may hear appeals of a decision of a hearing officer.

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**Police College**
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University of Regina
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Regina SK S4S 0A2
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# Police Services

The municipal police services operating within the scope of *The Police Act, 1990*, as of March 31, 2007, are:

| Cities | Sworn Officers | Total Establishment | Population | Police Ratio Population |
|---|---|---|---|---|
| Regina | 353.5 | 497.5 | 179,246 | 1/507 |
| Saskatoon | 391 | 541 | 202,340 | 1/517 |
| Moose Jaw | 52 | 72.95 | 32,132 | 1/617 |
| Prince Albert | 78 | 110 | 34,138 | 1/437 |
| Estevan | 19 | 27 | 10,084 | 1/530 |
| Weyburn | 17 | 22 | 9,433 | 1/554 |

| Towns and Villages | Sworn Officers | Total Establishment | Population | Police Ratio Population |
|---|---|---|---|---|
| Caronport | 1 | 1 | 919 | 1/919 |
| Dalmeny | 3 | 3 | 1,560 | 1/520 |
| Luseland | 1 | 2 | 571 | 1/571 |
| Stoughton | 1 | 1 | 653 | 1/653 |

| Rural Municipalities | Sworn Officers | Total Establishment | Population | Police Ratio Population |
|---|---|---|---|---|
| Corman Park #344 | 8 | 10 | 8,349 | 1/1,669 |
| Vanscoy #345 | 1 | 1 | 2,629 | 1/2,629 |
| Wilton #472 | 1 | 1 | 1,473 | 1/1,473 |

| First Nations | Sworn Officers | Total Establishment | Population | Police Ratio Population |
|---|---|---|---|---|
| File Hills First Nations | 7 | 9 | 1,808 | 1/258 |

All other cities, towns and villages in the province with a population over 500 are policed by contract with the Royal Canadian Mounted Police.

## Royal Canadian Mounted Police

On January 1, 1999, the Government of Saskatchewan implemented a new RCMP Police Cost Redistribution Program.

The plan was recommended to Government by a task force consisting of municipal and urban officials from the Saskatchewan Association of Rural Municipalities (SARM) and the Saskatchewan Urban Municipalities Association (SUMA) and a representative from Saskatchewan Justice.

The rates are revised on an annual basis by the Department in consultation with the two municipal organizations. In 2006, the rates charged to urban and rural communities were: $52.45 per capita for communities over 500 population with detachments; $32.45 per capita for communities under 500 population without detachments; $52.45 per capita for communities under 500 population with detachments; and $32.45 per capita for rural municipalities and communities under 500 population without detachments.

The province recovered approximately $13.9 million in revenue through the RCMP Cost Redistribution Program in 2006-07.

### Municipal Contracts

Pursuant to *The Police Act, 1990*, the Royal Canadian Mounted Police may be contracted through a Municipal Police Service Agreement (MPSA) between the municipality and the federal government to provide municipal policing to municipalities with a population less than 20,000.

In Saskatchewan, the following six cities have MPSAs for the use of the Royal Canadian Mounted Police to provide municipal policing:

- Swift Current
- Yorkton
- Battleford
- Lloydminster
- Melfort
- Humboldt
- Martensville

## Use of Firearms by Municipal Police

### During Course of Duty – Calendar Year 2006

**Moose Jaw Police Service**
In two separate incidents, two police officers fired three shots to destroy injured animals.

**Weyburn Police Service**
In five separate incidents, three police officers fired 10 shots to destroy injured animals.

**Corman Park Police Service**
In five separate incidents, three police officers fired 12 shots to destroy injured animals.

**Prince Albert Police Service**
In one incident, a police officer fired two shots to destroy a vicious animal.

## Use of Firearms by Royal Canadian Mounted Police

### During Course of Duty – Calendar Year 2006

The RCMP reports that in two separate incidents, five RCMP members fired a total of six shots which resulted in injury and loss of life.

# Activities of the Commission

## Commission Budgets

| Fiscal Year | Commission Administration | Saskatchewan Police College | Total |
|---|---|---|---|
| 2006-07 | $ 222,489.00 | $ 662,511.00 | $ 885,000.00 |
| 2005-06 | $ 172,087.17 | $ 635,998.08 | $ 808,085.25 |
| 2004-05 | $ 106,718.02 | $ 615,618.74 | $ 722,336.76 |
| 2003-04 | $ 85,336.37 | $ 625,214.94 | $ 710,551.31 |
| 2002-03 | $ 162,339.95 | $ 598,620.89 | $ 760,960.84 |
| 2001-02 | $ 187,763.72 | $ 538,304.58 | $ 726,068.30 |
| 2000-01 | $ 184,894.00 | $ 533,106.00 | $ 718,000.00 |
| 1999-00 | $ 182,952.00 | $ 431,048.00 | $ 614,000.00 |
| 1998-99 | $ 182,072.00 | $ 511,128.00* | $ 693,200.00 |
| 1997-98 | $ 182,072.00 | $ 417,928.00 | $ 600,000.00 |
| 1996-97 | $ 180,072.00 | $ 417,928.00 | $ 598,000.00 |
| 1995-96 | $ 181,890.00 | $ 414,110.00 | $ 596,000.00 |
| 1994-95 | $ 190,890.00 | $ 414,110.00 | $ 605,000.00 |
| 1993-94 | $ 182,890.00 | $ 414,110.00 | $ 597,000.00 |
| 1992-93 | $ 279,060.00 | $ 318,340.00 | $ 597,400.00 |
| 1991-92 | $ 194,360.00 | $ 318,340.00 | $ 512,700.00 |

* Includes Special Warrants funding for recruit training.

The Commission, in response to its changed mandate brought on by changes to *The Police Act, 1990*, continues to place emphasis on training. To this end, the Saskatchewan Police College continues to deliver training at the highest level and is ranked among the top police training facilities in Canada.

The Commission continues its focus on public complaints and matters of internal discipline, through monitoring of complaints, appointment of Hearing Officers, conducting reviews, and hearing appeals as well as the creation of Regulations pursuant to *The Police Act, 1990*.

## Meetings

The Saskatchewan Police Commission held three regular meetings, three teleconference meetings and dealt with numerous issues via e-mail in 2006-07.

Additionally, the Commission held one Provincial Training Board meeting.

The Commission is mandated through legislation to operate the Saskatchewan Police College. In discharging its mandate, the Commission is responsible for promoting efficiency, improving police relations in the community, and regularly consults with municipal Boards of Police Commissioners, the Saskatchewan Association of Chiefs of Police (SACP) and the Saskatchewan Federation of Police Officers. The Commission places considerable emphasis on race relations and cross-cultural training. The changing demographics of Saskatchewan's population requires that police services ensure their membership is representative of the general population they police.

In Saskatchewan, the challenge is to have a greater representation of Aboriginal police officers at all levels and roles in policing. To this end, the Commission will continue to lead in the development of strategies to recruit and retain Aboriginal police officers in the province.

## Municipal Boards of Police Commissioners Workshop

On June 7 and 8, 2006, with the support of Saskatchewan Justice, the Saskatchewan Police Commission hosted a two-day workshop for members of Municipal Boards of Police Commissioners. The event was opened by the Chairperson of the Commission, Michael Tochor, Q.C. The first day focused on the management of Legal Risks in the Workplace and featured a presentation from Mr. Paul Ceyssens of Salt Spring, British Columbia. Other topics covered during the workshop included a presentation and discussion of the roles and responsibilities of the Saskatchewan Police Commission in its effort to promote adequate and effective policing. The workshop was completed with a short presentation on the role of the Public Disclosure Committee.

Participants included representatives from most Boards of Police Commissioners in the province, representatives from the Saskatchewan Federation of Police Officers and senior representatives from municipal police services. The Commission received positive feedback from the participants and intends to continue hosting similar sessions on an annual basis.

## Visits

The Executive Director of the Saskatchewan Police Commission Services and the Director of the Saskatchewan Police College continue to make on-site visits with police services and non-government agencies around the province. Ongoing liaison with the Boards of Police Commissioners, the SACP, the Saskatchewan Federation of Police Officers, members of the public and other federal and provincial colleagues enables the Commission to be aware of emerging issues, trends and challenges of contemporary policing.

## Canadian Police College

The Commission acts in a co-ordinating role between the police services and the Canadian Police College in the allocation of spaces for courses.

## Appeals to the Commission

There were no appeals heard by the Commission during this period.

# Saskatchewan Police College

## Police Training

The Saskatchewan Police College, with offices and classrooms located at the University of Regina, is under the authority and control of the Saskatchewan Police Commission by virtue of *The Saskatchewan Police Act, 1990.*

The Mission of the Saskatchewan Police College is to collaborate with Saskatchewan municipal police agencies and their memberships to provide:

- the people of Saskatchewan with a professional policing service cognizant of cultural diversity, current police methodology and community expectations;
- a systematic approach to training research, design and delivery;
- Basic Recruit Training;
- ongoing in-service training and education to enhance and complement personal career development;
- specialized investigative techniques; and
- ongoing evaluation of current trends and technology which impact police responses.

Courses are offered for all levels of personnel from recruit to management and offered regularly on topics such as: Recruit training, Operational Investigators training, Senior Constables Development, Introduction to Management, Police Managers training, Effective Presentations, Cultural Relations, Media Communication, Coaching Skills for Field Training Officers, Introduction to Investigative File Management, Statement Analysis and Drug Investigation. Other courses and seminars are offered as identified through a systematic needs analysis process.

Specialized courses offered were: Fraud Investigation, Firearms Instructors, Treaty Four Citizen's Police Academy, Baton Instructors, Public Complaints Commission Seminar, and Firearm Instructors Recertification training.

The Saskatchewan Police College hosted two new courses: Defensive Tactics for Instructors and Conducted Energy Device Instructors training.

Police College staff provided many hours of consultation, research and program development to other police agencies and local government departments. In addition, training was also provided to various local government departments within the province of Saskatchewan. In May 2006, the College provided assistance to the Regina Police Service in hosting their Treaty Four Citizen's Police Academy Course #2, which brought together 15 candidates for two weeks to learn about policing.

A total of 407 candidates were trained in-house, while another 11 candidates were trained at outside agencies, either within the province or at locations other than Saskatchewan. A total of 418 candidates were trained throughout the fiscal year. The candidates represent municipal polices services, Saskatchewan Environment and Resource Management Enforcement Branch, CN and CP Police Services, RCMP "F" Division, Brandon Police Service, East St. Paul Police Service, members of Court Services, Transport Compliance, Safer Communities and Neighborhoods (SCAN), and Saskatchewan Department of Justice and Department of Community Resources.

## Recruit Training

Recruit training involves 18 weeks at the Saskatchewan Police College, followed by four to six months of practical field training with a selected field training officer. Most police services provide one to two weeks of selective training pertinent to their agencies when the recruits return from the College.

Recruit Training Class #53 was held from August 14, 2006 to December 15, 2006, with an enrollment of 35 police officers: three from Prince Albert Police Service; nine from Regina Police Service; 19 from Saskatoon Police Service; one from Corman Park Police Service; one from Estevan Police Service; and two from Moose Jaw Police Service.

Recruit Training Class #54 was held from January 2, 2007 to May 4, 2007, with an enrollment of 25 police officers: eight from Saskatoon Police Service; two from Prince Albert Police Service; 11 from Regina Police Service; one from Moose Jaw Police Service; two from Estevan Police Service; and one from File Hills First Nations Police Service.

The Course Manager for Recruit Training Classes #53 and #54 was Basil Kuzyk, Training Officer, Saskatchewan Police College.

The topics taught for Recruit Classes #53 and #54, including training time per recruit, were:

| **Topics of Instruction** | **Hours** |
|---|---|
| Communication Skills | 26.75 |
| Criminal Justice | 30.00 |
| Criminal Law | 46.75 |
| Crisis Intervention | 24.00 |
| Federal Statutes | 19.25 |
| Force Options | 173.75 |
| General | 43.75 |
| Human Behaviour | 24.50 |
| Personal Development | 42.25 |
| Police Procedures | 153.75 |
| Provincial Statutes | 19.50 |
| **Total Hours of Instruction per Recruit** (excludes remedial Firearms Training, Criminal Law tutoring, and fitness programs outside scheduled classroom hours) | **604.25** |
| **Actual Hours of Instruction** | **761.50** |

Actual hours of instruction are based on recruit training that is done as an intact group and training that is done in smaller groups when a lower recruit to instructor ratio is necessary. Most of the classroom instruction is presented to the whole class; however, classes are divided into two or three groups for scenario training, traffic control, Public and Officer Safety training, and driver training.

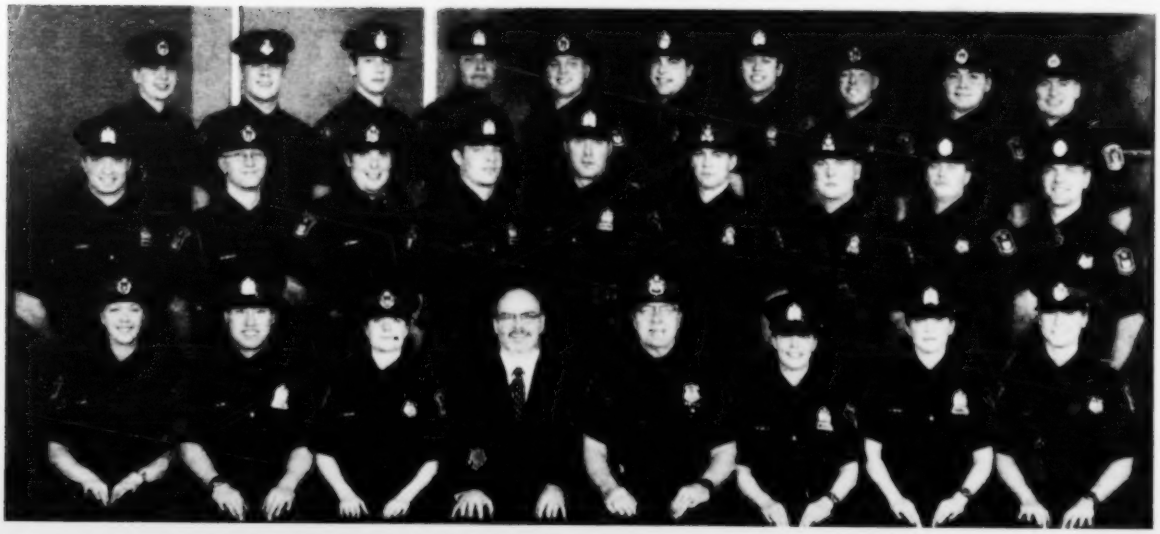
**Recruit Training Class #53**
August 14 - December 15, 2006

**Front Row (left to right):** Cst. Jacy Windjack, Cst. Beth Kostur, Cst. Christina Mogg, Cst. Andrea Vogel, Mr. Lonnie Dynna, Mr. Basil Kuzyk, Cst. Viola Akin (Yanik), Cst. Shannon Parker, Cst. Dionne Milleker, Cst. Kerishia Bird, Cst. Derek Smith

**Middle Row (left to right):** Cst. Gregory Pozniak, Cst. Ian Siraj, Cst. Dale Kirchgessner, Cst. Tolga Yanik, Cst. Clint Veitch, Cst. Kevin Schwartz, Cst. David Kliman, Cst. J. R. Boechler, Cst. Derrick Fox, Cst. Andrew Ritza, Cst. Mark Zoorkan, Cst. Matthew Ingrouille, Cst. Kevin Harris

**Back Row (left to right):** Cst. Don Dechief, Cst. Kelly Tryon, Cst. Clay Lazar, Cst. Erin Black, Cst. Kathie Sider-Wiens, Cst. Kelsey Bighetty, Cst. Chris Harris, Cst. Kim Hordichuk, Cst. Marcus Simons, Cst. Angela Pengelly, Cst. Daniel Logan, Cst. Tyrell Deibert, Cst. Jim Campbell

**Recruit Training Class #54**
January 2 - May 4, 2007



**Front Row (left to right):** Cst. Jodi Boers, Cst. Jamie Ong, Cst. Holly Degelman, Mr. Lonnie Dynna, Mr. Basil Kuzyk, Cst. Katherine Nash, Cst. Sarah Arntsen, Cst. Shaunna McKim

**Middle Row (left to right):** Cst. Ryan White, Cst. Nolan Bespalko, Cst. Matthew Rieger, Cst. Zachary Flath, Cst. Darren Lemaire, Cst. Joshua Peterson, Cst. Scott Hayes, Cst. Tyler Boynton, Cst. Keith Malcolm

**Back Row (left to right):** Cst. Joelle Salyn, Cst. Gerald Halcro, Cst. Matthew Sanders, Cst. Vance Arcand, Cst. Rya Hnetka, Cst. Steven Enns, Cst. Christopher Rhodes, Cst. Trevor Weir, Cst. Stuart Keshane, Cst. Stanley Koch

## In-Service Training

**Introduction to Management Course #38,** April 3 - 7, 2006, with 26 candidates attending from Saskatoon, Prince Albert, Regina, Brandon and Moose Jaw Police Services.

**Media Relations Course #9,** April 19 - 20, 2006, with 14 candidates. Eight candidates were from the Regina, Saskatoon, and Prince Albert Police Services and six candidates from RCMP "F" Division.

**Coaching Skills for Field Training Officers Course #11,** April 24 - 28, 2006, with 32 candidates attending from Saskatoon, Regina, Prince Albert and Moose Jaw Police Services.

**Baton Instructors Course #8,** May 10 - 12, 2006, with 20 candidates. Seventeen candidates were from the Regina, Saskatoon, Moose Jaw, Estevan, and Prince Albert Police Services, and three members of Transport Compliance from Wynyard, Langham and Swift Current.

**Baton Instructors Course #9,** May 15 - 17, 2006, with 23 candidates. Twenty-two candidates were from Regina, Prince Albert, Moose Jaw, Saskatoon, Estevan, and Weyburn Police Services and one candidate from Saskatchewan Justice.

**Fraud Investigation Course #7,** May 29 - June 9, 2006, with 24 candidates. Twenty candidates were from Saskatoon, Regina, Prince Albert, Moose Jaw, and Dalmeny Police Services, and four RCMP members from Canora, Regina and Saskatoon detachments.

**Drug Investigation Course #26,** September 6 - 8, 2006, with 25 candidates attending from Saskatoon, Regina, Prince Albert, Moose Jaw and Weyburn Police Services.

**Operational Investigators Course #41,** September 11 - 22, 2006, with 18 candidates from Saskatoon, Prince Albert, Regina and Weyburn Police Services.

**Introduction to Management Course #39,** September 25 - 29, 2006, with 19 candidates attending from Saskatoon, Regina, Moose Jaw, Prince Albert and East St. Paul Police Services.

**Introduction to Investigative File Management Course #3,** October 2 - 6, 2006, with 23 candidates attending from Saskatoon, Prince Albert, Regina and Moose Jaw Police Services.

**Statement Analysis Course #18,** October 11 - 12, 2006, with 24 candidates. Twenty-three candidates represented the Saskatoon, Regina, Moose Jaw, and Prince Albert Police Services, and one member from Saskatchewan Environment, Estevan.

**Cultural Relations Course #31,** October 16 - 20, 2006, with 15 candidates attending from Saskatoon, Regina, Prince Albert, Moose Jaw and Weyburn Police Services.

**Senior Constables Development Course #42,** October 23 - November 3, 2006, with 20 candidates attending from Prince Albert, Saskatoon, Regina, Moose Jaw and Corman Park Police Services.

**Effective Presentations Course #46,** November 13 - 17, 2006, with 11 candidates attending from Saskatoon, Moose Jaw, Weyburn, Regina and Prince Albert Police Services.

**Defensive Tactics Instructors Course #1,** November 21 - December 1, 2006, with 24 candidates. Twenty-one candidates were from Saskatoon, Weyburn, Prince Albert, Regina and Moose Jaw Police Services, two from Saskatchewan Environment and one from Court Services (Regina).

**Conducted Energy Device Instructors Course #1,** January 22 - 23, 2007, with 22 candidates attending from Regina, Moose Jaw, Weyburn, Saskatoon, Prince Albert, File Hills First Nations and Wascana Centre Police Services.

**Firearms Instructors Course #11,** March 6 - 7, 2007, with 18 candidates. Twelve candidates represented Weyburn, Prince Albert, Regina and Saskatoon Police Services, and six candidates from Saskatchewan Environment.

**Police Managers Course #19 (Part I),** February 12 - 23, 2007, with the exception of February 19 (designated Family Day), and **(Part II),** March 26 - 30, 2007, with 17 candidates. Sixteen candidates were from Saskatoon, Regina, Moose Jaw, Prince Albert and Brandon Police Services, and one candidate from Court Services (North Battleford).

**Firearms Instructors Recertification Course #15,** March 6 - 7, 2007, with 19 candidates. Twelve candidates were from Regina and Saskatoon Police Services, six candidates from Saskatchewan Environment, and one candidate from Court Services (Saskatoon).

**Introduction to Management Course #40,** March 12 - 16, 2007, with 25 candidates. There were 24 candidates from Regina, Saskatoon, Prince Albert, Moose Jaw and Brandon Police Services, and one candidate from CN Police.

## Police Managers Course #19

February 12 - 23, 2007 (Part I)
March 26 - 30, 2007 (Part II)

**Front Row (left to right):** Cst. Susan Snell, Cst. Darin Harvey, Sgt. Darryl Brooks, Mr. Lonnie Dynna, Mr. Denis Eberle, Ms. Josie Hemsworth, Sgt. Ron Roteliuk, Sgt. Tim Settee

**Back Row (left to right):** Sgt. Trevor Ewart, Cst. Matt Bradford, Cpl. Jeremy Quere, Sgt. David Haye, Cl. Trent Stevely, Mr. Michael Wingfield, Sgt. Rob Willis, S/Sgt. Leon Flannigan, Cst. Douglas Brecht, Cpl. Bob Heath

**Missing:** S/Sgt. Doug Palson

## Advanced Police Training

| Course | Number of Candidates |
|---|---|
| Introduction to Management Course #38 | 26 |
| Media Relations Course #9 | 14 |
| Coaching Skills for Field Training Officers Course #11 | 32 |
| Baton Instructors Course #8 | 17 |
| Baton Instructors Course #9 | 22 |
| Fraud Investigation Course #7 | 24 |
| Drug Investigation Course #26 | 25 |
| Operational Investigators Course #41 | 18 |
| Introduction to Management Course #39 | 19 |
| Introduction to Investigative File Management Course #3 | 23 |
| Statement Analysis Course #18 | 24 |
| Cultural Relations Course #31 | 15 |
| Senior Constables Development Course #42 | 20 |
| Effective Presentations Course #46 | 11 |
| Defensive Tactics Instructors Course #1 | 24 |
| Conducted Energy Device Instructors Course #1 | 22 |
| Firearms Instructors Course #11 | 18 |
| Police Managers Course #19 | 16 |
| Firearms Instructors Recertification Course #15 | 12 |
| Introduction to Management Course #40 | 25 |
| Recruit Training Class #53 | 35 |
| Recruit Training Class #54 | 25 |
| Banner General Person Module (April 5, 2006) | 1 |
| Banner 7 Upgrade (June 6, 2006) | 1 |
| Purchasing Card Upgrade (June 13, 2006) | 1 |
| Canadian Association of Police Educator's Conference (June 11 - 15, 2006) | 1 |
| GroupWise E-mail System (January, 2, 4 and 11, 2007) | 5 |
| GroupWise E-mail System (March 14, 2007) | 2 |
| **Total Candidates Trained during the Fiscal Year** | **478** |